

Message Text

SECRET

PAGE 01 STATE 088895

66

ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11 OMB-01 SAM-01

USIE-00 NSCE-00 INRE-00 SSO-00 /136 R

DRAFTED BY ACDA/IR/REG:PSEMLER

APPROVED BY ACDA:RMILLER

PM/DCA:VBAKER

EUR/RPM:AFLOYD

OSD/ISA:RBARTHOLOMEW

JCS/J-5:COL.WLAFFERTY

NSC:MPOWER

ACDA/IR:DLINEBAUGH

S/S :DWMILLER

C:VLELOVICH

----- 120551

O R 010031Z MAY 74

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T STATE 088895

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: NON-INCREASE OF FORCES AGREEMENT

REF: A. NATO 2103 B. NATO 1793 C. NATO 1931

D. NATO 2134 E. NATO 2164 F. NATO 2165

G. NATO 2268 H. NAO 2309

SECRET

SECRET

PAGE 02 STATE 088895

VIENNA FOR USDEL MBFR

1. FOLLOWING IS US CONTRIBUTION TO SPC DISCUSSION OF NON-INCREASE OF GROUND FORCES AGREEMENT.

2. WE AGREE WITH BASIC THRUST OF UK, FRG, DUTCH AND IS PAPERS (REFTELS). IN VIEW OF EASTERN SUGGESTIONS OF A FREEZE BETWEEN PHASES ON EUROPEAN FORCES, WE WOULD BE WILLING TO EXAMINE THE POSSIBILITY OF MAKING A COMMITMENT THAT EACH SIDE WILL NOT INCREASE ITS AGGREGATE GROUND MANPOWER IN THE NGA IN THE INTERIM BETWEEN A PHASE I AGREEMENT AND A PHASE II AGREEMENT OR A PERIOD OF FIVE YEARS, WHICHEVER IS SHORTER. THIS COMMITMENT WOULD BE IN CONNECTION WITH AN OTHERWISE SATISFACTORY PHASE I AGREEMENT, INCLUDING COMMITMENT TO THE COMMON CEILING CONCEPT. SUCH AN ASSURANCE COULD HELP INDUCE SOVIET ACCEPTANCE OF A PHASE I AGREEMENT CONFINED TO US/SOVIET FORCES.

3. BECAUSE THE ISSUE OF THE POSSIBLE INCLUSION OF AIR MANPOWER IN THE COMMON CEILING HAS NOT BEEN STUDIED WITHIN THE ALLIANCE WE BELIEVE THAT THE NON-INCREASE AGREEMENT SHOULD FOR THE PRESENT INCLUDE ONLY GROUND FORCE MANPOWER. THIS APPROACH WOULD OF COURSE BE CONSISTENT WITH THE ALLIANCE'S NEGOTIATING OBJECTIVES IN PHASE I.

4. WITH RESPECT TO EQUIPMENT CEILINGS, WE SHARE UK, AND FRG VIEWS THAT SUCH CEILINGS SHOULD NOT RPT NOT BE INCLUDED WITHIN THE CONTEXT OF THIS PROPOSAL.

5. WE RECOGNIZE THAT CODIFYING THE POST-PHASE I FORCE LEVEL, ALBEIT TEMPORARILY, COULD HAVE THE APPEARANCE OF UNDERMINING THE LOGIC OF THE COMMON CEILING GOAL SINCE AN ASYMMETRICAL CEILING WOULD THEREBY BE PLACED ON MANPOWER LEVELS. THIS IMPLICATION WOULD BE LESS SIGNIFICANT IF THE GOAL OF A COMMON CEILING WAS FIRMLY ESTABLISHED IN AN AGREEMENT, AND IF THE AGREEMENT HAD A SPECIFIC TIME LIMITATION. CONCEPTUALLY, AN AGREEMENT NOT TO INCREASE GROUND MANPOWER RELATES TO THE IDEA OF PHASING. WE WOULD OF COURSE, NOT FINALIZE SUCH AN AGREEMENT

SECRET

SECRET

PAGE 03 STATE 088895

UNLESS ALL THREE PHASE I OBJECTIVES (US/SOVIET REDUCTIONS, PHASING, COMMON CEILING) WERE ALSO AGREED.

6. RE DURATION, WE BELIEVE THAT DURATION OF THE AGREEMENT IS BOUND TO BE SUBJECT TO NEGOTIATING CONSIDERATIONS IN VIENNA. THEREFORE, IT WOULD BE UNWISE FOR THE VIENNA NEGOTIATORS TO BE RESTRICTED TO THE FLAT SUGGESTION OF TWO YEARS AS PROPOSED IN THE DUTCH

PAPER. OUR PROPOSAL FOR THE INTERIM BETWEEN PHASES OR FIVE YEARS, WHICHEVER IS SHORTER, OFFERS GREATER FLEXIBILITY.

7. LIKE UK, WE BELIEVE AGREEMENT SHOULD BE EQUALLY APPLICABLE TO EAST AND WEST. LIKE FRG, WE BELIEVE AGREEMENT SHOULD BE NEGOTIATED AND ADOPTED TOGETHER WITH OTHER CONTENTS OF A FIRST PHASE. WE ALSO AGREE WITH OPPOSITION OF OUR ALLIES TO NATIONAL OR COLLECTIVE SUBCEILINGS ON NON-US NATO FORCES. WE HAVE NO VIEWS AT THIS POINT ABOUT FORM AN AGREEMENT MIGHT TAKE AND BELIEVE RESOLUTION OF THAT QUESTION WILL DEPEND IN THE END ON UNFOLDING OF SITUATION IN VIENNA.

8. FOLLOWING SPECIFIC COMMENTS RELATE DIRECTLY TO IS PAPER (REFS E AND F).

A. PARAS III (A) AND (B) OF IS DRAFT. YOU SHOULD PROPOSE DELETION OF PARAS A AND B OF IS DRAFT AND THEIR

REPLACEMENT BY FOLLOWING LANGUAGE: EACH SIDE WOULD AGREE NOT TO INCREASE ITS AGGREGATE GROUND MANPOWER IN THE NGA IN THE INTERIM BETWEEN A PHASE I AGREEMENT AND A PHASE II AGREEMENT OR A PERIOD OF FIVE YEARS, WHICHEVER IS SHORTER. THIS COMMITMENT WOULD BE IN CONNECTION WITH AN OTHERWISE SATISFACTORY PHASE I AGREEMENT, INCLUDING COMMITMENT TO THE COMMON CEILING CONCEPT. LAST TWO SENTENCES OF PARA III (A) OF IS DRAFT REGARDING EQUIPMENT AND SUBCEILINGS SHOULD THEN BE ADDED AS NEW PARA III (B).

B. REF IS PARA III (C), WE CAN ACCEPT REVISION REPORTED PARA 7 OF REF H.

SECRET

SECRET

PAGE 04 STATE 088895

C. YOU SHOULD WORK TO CHANGE IS III (E) TO REFLECT VIEWS EXPRESSED PARAS 2, 6, AND 8A ABOVE.

D. SECOND SENTENCE OF IS PARA III (F) SHOULD BE REVISED AS FOLLOWS: QUOTE EXCEPTIONS TO ALLOW FOR EXERCISES AND ROTATIONS SHOULD BE SUBJECT OF TECHNICAL STUDY WITHIN THE ALLIANCE UNQUOTE. RUSH

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: GROUND FORCES, NEGOTIATIONS, MUTUAL FORCE REDUCTIONS, MILITARY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE088895
Document Source: CORE
Document Unique ID: 00
Drafter: PSEMLER
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740103-0682
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740582/aaaacvze.tel
Line Count: 162
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. NATO 2103 B. NATO 1793 C. NATO 19, 31
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by smithrj>; APPROVED <07 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: NON-INCREASE OF FORCES AGREEMENT
TAGS: PARM, US, NL, NATO, SPC-1
To: NATO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005